

**IN AND BEFORE THE OKLAHOMA STATE BOARD  
OF MEDICAL LICENSURE AND SUPERVISION  
STATE OF OKLAHOMA**

STATE OF OKLAHOMA, *ex rel.* )  
OKLAHOMA STATE BOARD )  
OF MEDICAL LICENSURE )  
AND SUPERVISION, )  
 )  
Plaintiff, )  
 )  
v. )  
 )  
ROBIN LEE MATSON, M.D., )  
LICENSE NO. MD 18975, )  
 )  
Defendant. )

**FILED**

DEC 13 2024

OKLAHOMA STATE BOARD OF  
MEDICAL LICENSURE & SUPERVISION

Case No. 24-04-6312

**VERIFIED COMPLAINT**

The State of Oklahoma, *ex rel.* Oklahoma State Board of Medical Licensure and Supervision (“Board”), for its Verified Complaint against Robin Lee Matson, M.D. (“Defendant”), alleges and states as follows:

**I. JURISDICTION**

1. The Board has jurisdiction over the subject matter and is a duly authorized agency of the State of Oklahoma empowered to license and oversee the activities of physicians and surgeons in the State of Oklahoma. 59 O.S. § 480, *et seq.* and Okla. Admin. Code 435:5-1-1 *et seq.*
2. In Oklahoma, Defendant holds medical license no. 18975.
3. The acts and omissions complained of herein were made while Defendant was licensed to practice medicine by the State of Oklahoma and occurred within the boundaries of the State of Oklahoma.

**II. ALLEGATIONS OF UNPROFESSIONAL CONDUCT**

4. The Controlled Substance Compliance section of Walmart determined that they would no longer be filling any prescriptions written by Defendant for controlled substances schedules II-V. That letter was dated March 25, 2024, and Board Staff received a copy on or about April 1, 2024.
5. In response, Board investigators subpoenaed eight (8) patient records. Said records were sent for expert review. The expert reviewed the records and found that the treatment of all eight (8) patients fell below the minimum standard of care for diagnosis, treatment and medical record documentation.

6. Several concerning trends were evident. There was a general lack of counseling and documentation regarding the risks of controlled substances which were frequently prescribed in high doses or in dangerous combinations. All patients were required to be seen regularly if they received controlled substances. The purpose of the visits was presumably to document the continued risks and benefits of continuing said medications. However, during these visits there was limited, or sometimes no mention of the status of the disorders being addressed with controlled substances. It was also typical that patients were prescribed controlled substances such as benzodiazepines and opioids without any documentation that safer, typically first-line treatment, had been attempted. For most cases there were controlled substances agreements in the chart, however they were not signed by the patient until months or years after controlled substances were prescribed.
7. In addition, several other repetitive concerns were evident. There was insufficient information elicited from patients for complete diagnostic evaluations. There was poor ongoing assessment of symptom severity, functional impairments and treatment benefits. There was insufficient informed consent documentation for prescription of controlled substances and Oklahoma opioid chronic pain management regulations were not followed. There was a lack of routine screening for substance use disorders prior to prescribing controlled substances and much of the documentation was repetitively duplicated making it unclear if notes are accurate. The records lacked acknowledgement and interpretation of unexpected urine drug screen results and reasons for clinical decisions and explanations of medical decision making were absent. Further, there was poor coordination of care between multiple providers caring for the same patient.

### III. VIOLATIONS

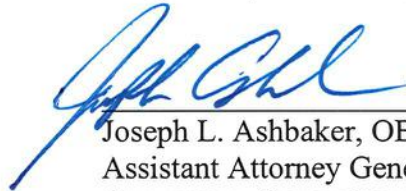
8. Based on the foregoing, Defendant is guilty of unprofessional conduct as follows:
  - a. Dishonorable or immoral conduct which is likely to deceive, defraud, or harm the public, in violation of 59 O.S. §509(8) and Okla. Admin. Code § 435:10-7-4(11).
  - b. Prescribing, dispensing or administering of controlled substances or narcotic drugs in excess of the amount considered good medical practice, in violation of 59 O.S. §509(16)(a).
  - c. Prescribing, dispensing or administering of controlled substances or narcotic drugs in excess of the amount considered good medical practice, in violation of 59 O.S. §509(16)(b).
  - d. Prescribing, dispensing or administering opioid drugs in excess of the maximum limits authorized in [Section 2-309I of Title 63](#) of the Oklahoma Statutes, in violation of 59 O.S. §509(16)(c).
  - e. Failure to maintain an office record for each patient which accurately reflects the evaluation, treatment, and medical necessity of treatment of the patient, in violation of 59 O.S. §509(18).

- f. Failure to provide a proper and safe medical facility setting and qualified assistive personnel for a recognized medical act, including but not limited to an initial in-person patient examination, office surgery, diagnostic service or any other medical procedure or treatment. **Adequate medical records to support diagnosis, procedure, treatment or prescribed medications must be produced and maintained**, in violation of 59 O.S. §509(21) and Okla. Admin. Code § 435:10-7-4(41).
- g. Indiscriminate or excessive prescribing, dispensing or administering of Controlled or Narcotic drugs, in violation of Okla. Admin. Code § 435:10-7-4(1).
- h. Prescribing, dispensing or administering of Controlled substances or Narcotic drugs in excess of the amount considered good medical practice or prescribing, dispensing or administering controlled substances or narcotic drugs without medical need in accordance with published standard, in violation of Okla. Admin. Code § 435:10-7-4(2).

#### IV. CONCLUSION

Given the foregoing, the undersigned respectfully requests the Board conduct a hearing, and, upon proof of the allegations contained herein, impose such disciplinary action as authorized by law, up to and including suspension or revocation and any other appropriate action with respect to Defendant's professional license, including an assessment of costs and attorney's fees incurred in this action as provided by law.

Respectfully submitted,



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Joseph L. Ashbaker, OBA # 19395

Assistant Attorney General

OKLAHOMA STATE BOARD OF MEDICAL

LICENSURE AND SUPERVISION

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**VERIFICATION**

I, Melissa Davis, RN, under penalty of perjury, under the laws of the State of Oklahoma, state as follows:

1. I have read the above Complaint regarding **ROBIN LEE MATSON, MD**, and,
2. The factual statements contained therein are true and correct to the best of my knowledge and belief.

*M. Davis, RN*

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Melissa Davis, RN, Investigator

**OKLAHOMA STATE BOARD OF MEDICAL  
LICENSURE AND SUPERVISION**

Executed this 13<sup>th</sup> day of December, 2024, in Oklahoma County, State of Oklahoma.